

## BEFORE THE ARIZONA CORPORATION COMMISSION

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Arizona Corporation Commission DOCKETED

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In the matter of )

MICHAEL V. BRADLEY, CRD# 4605220, ) an individual,

COMMISSIONERS

KRISTIN K. MAYES, Chairman

GARY PIERCE PAUL NEWMAN

SANDRA D. KENNEDY BOB STUMP

WEALTH ENHANCEMENT & PRESERVATION, LLC, CRD# 131808 1757 E. Baseline Road, Suite 137 Gilbert, AZ 85233

Respondents.

DOCKET NO. S-20662A-09-0188

DECISION NO. 71070

ORDER TO CEASE AND DESIST, ORDER OF RESTITUTION, ORDER OF REVOCATION AND DENIAL, ORDER FOR ADMINISTRATIVE PENALTIES AND CONSENT TO SAME

Respondent Michael V. Bradley, CRD# 4605220 ("Bradley"), an individual, and Wealth Enhancement & Preservation, LLC ("WEP"), elect to permanently waive any right to a hearing and appeal under Articles 11 and 12 of the Securities Act of Arizona, A.R.S. § 44-1801 et seq. ("Securities Act") and Articles 7 and 8 of the Arizona Investment Management Act, A.R.S. § 44-3101 et seq. ("Investment Management Act") with respect to this Order To Cease And Desist, Order of Restitution, Order of Revocation, Order for Administrative Penalties and Consent to Same ("Order"). Respondents admit the jurisdiction of the Arizona Corporation Commission ("Commission"); neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the Commission.

I.

#### FINDINGS OF FACT

1. Bradley was at all pertinent times a resident of Chandler and Scottsdale, Arizona, and a registered securities salesman in Arizona affiliated with Associated Securities Corp. ("ASC"), from April 14, 2003 until June 20, 2008. ASC reported on the Central Registration Depository

("CRD") of the Financial Industry Regulatory Authority, Inc. ("FINRA") that Bradley was discharged based upon the firm's internal review of "the advisor's (sic) sales of a hedge fund to several of his clients that was not on the firm's approved product list. The firm concluded that the advisor did not obtain prior written approval from the firm to engage in those sales; although the rep believes that his OSJ was obtaining that approval from the firm." Bradley submitted a Form U-4 to FINRA disputing the nature of ASC's report, stating his position as follows:

Bradley's ASC-appointed OSJ recommended APEX to Bradley and the OSJ had advised ASC, in writing, of his intent to place clients in APEX. Bradley had provided APEX promotional materials to ASC and ASC had approved those materials for use by Bradley. Representatives of ASC were informed by Bradley on at least two occasions during branch audits that Bradley was offering APEX to certain clients. Bradley advised ASC of this activity in his annual compliance questionnaire. APEX was not on ASC's approved product list although Bradley understood from his ASC-appointed OSJ that his OSJ had obtained approval from ASC.

Prior to his association with ASC, Bradley was affiliated with WS Griffith Securities, Inc., from November 21, 2002 to April 8, 2003. Bradley's registration as a securities salesman was automatically suspended at the time of his termination from ASC in June 2008, and lapsed on December 31, 2008. In or around July 2008, BRADLEY filed an application for registration as a securities salesman in Arizona in affiliation with Berthal, Fisher & Company Financial Services, Inc., which is currently pending. Bradley is and was at all pertinent times the manager and owner of Wealth Enhancement & Preservation, LLC ("WEP"), CRD# 131808, an Arizona limited liability company registered with the U.S. Securities and Exchange Commission ("SEC") as a registered investment adviser ("RIA"), located at 1757 E. Baseline Road, Suite 137, Gilbert, Arizona 85233. At all relevant times, Bradley was also licensed in Arizona as an investment adviser representative ("IAR") of WEP. Bradley's IAR lisensure lapsed on December 31, 2008, when he failed to renew his IAR license with the Commission. On February 13, 2009, Bradley filed an application for licensure as an IAR with the Commission, which is currently pending. Bradley is also licensed with the Arizona Department of Insurance as a producer.

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- 2. WEP, CRD# 131808, is and was at all relevant times an RIA operating from a location at 1757 E. Baseline Road, Suite 137, Gilbert, Arizona 85233.
  - 3. Bradley and WEP may be referred to as "Respondents."
- 4. From in or around January 2006 through August 2007, Respondents sold approximately 22 limited partnership interests, i.e., securities, in a hedge fund called the APEX Equity Options Fund, L.P. ("APEX fund" or "APEX"), to clients of WEP and of Bradley's dealer, ASC. The APEX fund was a Delaware limited partnership managed by Thompson Consulting, Inc. ("TCI"), sold as a private offering. TCI was at all relevant times a Utah corporation registered with the SEC as an RIA.
- 5. Of the over 300 clients at WEP, 22 invested in the APEX fund. Of the 22 WEP clients who invested in the APEX fund, 18 lost money in APEX, and of the 18, 12 are still clients of WEP. Ultimately, six of the impacted clients closed their accounts with the firm. Bradley and three of his clients withdrew their funds from APEX before it failed, and realized a profit on their APEX investments.
  - 6. Respondents' clients invested over \$6,062,896.00 in the APEX fund.
- 7. Bradley represented to Respondents' clients that the APEX fund provided safety of principal and liquidity. The APEX trading strategy purportedly involved the purchase of puts and sale of covered calls—strategies employed by investment professionals to benefit from the upside potential of an investment while limiting downside risk at the same time. Such positions are often referred to as "hedged positions" based upon the theory that the risk associated with the position has been hedged, a strategy promoted as an excellent method for managing risk. The objective of such a strategy is to preserve principal. Based upon APEX's representations regarding its options strategy, Bradley described the limited risk features of the investment by representing to Respondents' clients that their principal was secure. APEX apparently chose to ignore its stated investment strategy, resulting in massive losses.

- 8. Respondents' clients purchased interests in the APEX fund because of the trust they placed in Bradley as their investment adviser and financial planner. Respondents owed a duty to their investment advisory clients to protect their best interests and to avoid any conflicts of interest, which included a duty to give them full disclosure regarding any matter that could benefit Respondents at the expense of their clients. Respondents charged investment advisory fees to their clients, and received additional advisory fees from TCI, which were not disclosed to investors in writing as required under WEP's registration with the SEC, although Bradley contends that he told some if not all of his clients about the advisery fees to be paid by TCI verbally. The advisory fees he received from TCI were purportedly to be paid only if APEX generated profits for investors and for the quarters where APEX did not turn a profit Bradley was not to receive the advisory fees from TCI.
- 9. In soliciting APEX investments from Respondents' clients, Bradley claimed that TCI required Bradley to tell his clients that the minimum investment in the APEX fund was \$250,000.00. Bradley further represented that the investment was suitable for even his conservative investors, and that he himself had purchased interests in the APEX fund.
- 10. Bradley purchased his APEX interests in June 2006 for a deposit of \$75,000.00. Bradley's earnings on his investment totaled approximately \$9,114.00, from the period June through August 2006. In September 2006, Bradley withdrew \$80,000.00 from his APEX account, leaving an equity balance of \$4,114.00. Bradley withdrew his remaining equity balance in January 2007. Bradley failed to inform his APEX investors of his decision to withdraw his APEX investments.
- 11. Bradley knew or should have known that his clients who invested in the APEX fund did so as a result of (1) the faith and trust they placed in Respondents and Bradley's purported knowledge and expertise as their investment adviser; (2) Bradley's own purported knowledge of the operations of the APEX fund, resulting from his purported due diligence investigation of the management of the fund, and (3) Bradley's own decision to invest his savings in the APEX fund.

- 12. In fact, Bradley relied solely upon what he was told by the principals of APEX and the purported due diligence investigation performed by Bradley's ASC-appointed supervisor, who had initially introduced Bradley to the principals of APEX in 2005.
- 13. Respondents requested but failed to obtain sufficient information about the ongoing financial condition of the APEX fund and the operations of the fund.
- 14. In August 2007, the promoters of the APEX fund reported that the fund had collapsed, resulting in total loss to 18 of Respondents' clients, including Bradley's father, who still had their investments in their APEX accounts at that time. The total losses suffered by Respondents' clients were approximately \$5,506,222.00.
  - 15. Some of Respondents' investors lost their retirement savings in the APEX fund.
- 16. After the APEX fund failed, Respondents learned several alleged undisclosed facts about the fraudulent management of the fund, including the following:
- a) That the APEX fund managers did not follow the low-risk investment strategy that was represented to Respondents' clients. Instead, at various times, the fund invested in large numbers of put option contracts on the stock of a subprime lender without writing any offsetting call contracts.
- b) That in the summer of 2007, the APEX fund managers wrote significant numbers of non-hedged call contracts on the Chicago Board Options Exchange Volatility Index (the "VIX"). These non-hedged positions were contrary to the low-risk investment strategy set forth in the APEX Private Placement Memorandum ("PPM") and represented to Respondents and their clients and resulted in a virtual total loss.
- c) That the APEX fund managers engaged in preferential transfers of approximately \$1.5 million and the misappropriation of \$3 million of APEX funds.
- 17. In March 2008, the SEC filed an enforcement action against TCI and three of its principals for making undisclosed subprime and other high-risk investments that resulted in the near total asset losses of two hedge funds managed by the adviser. Securities and Exchange Commission

v. Thompson Consulting, Inc., Case Number 2:08-cv-00171 (D.Ut. filed March 4, 2008). One of those hedge funds was the APEX fund that Respondents sold to their clients. The enforcement action alleged that the collapse of the APEX fund was caused by the principals' deviation from the low-risk trading strategy described in the APEX PPM.

- 18. From April 2003 through the summer of 2006, Bradley's ASC-appointed supervisor, known in the industry as an Officer of Supervisory Jurisdiction ("OSJ"), was Jeffrey Forrest ("Forrest"). In or around October 2005, Forrest told Bradley about APEX and advised Bradley that the APEX fund might be a suitable investment for some of Bradley's clients.
- 19. Bradley contends that Forrest performed a due diligence investigation of the APEX fund and that Forrest claimed that he would obtain the necessary approvals from ASC to enable ASC registered representatives to offer APEX.
- 20. Bradley contends that before he started selling APEX, Forrest reassured Bradley that, as Bradley's OSJ, Forrest had already sought approval of APEX from ASC and that Forrest had already placed several clients' money with APEX.
- 21. In 2006, Bradley submitted an Annual Compliance Questionnaire to ASC. Bradley informed ASC that he was licensed as an independent IAR with WEP as his RIA, not ASC. Bradley further informed ASC that through WEP, as his independent RIA, he offered financial planning, asset management, asset-management through a third party, and "other" services to his clients. Bradley disclosed the existence of Fiserv First Trust Accounts ("Fiserv") to ASC as the "other" services he provided under his independent RIA, and that \$6,000,000.00 of his clients' assets were under management through his independent RIA.
- 22. Although Bradley contends that he disclosed the APEX investor funds to ASC, he reported those transactions as funds within a "Fiserv" account, without identifying the underlying investments in APEX. Bradley also used Fiserv in connection with mutual fund products sold by WEP with ASC's knowledge and approval.

- 23. Bradley contends that he believed that ASC was informed of and had authorized Bradley's APEX fund activity through WEP based upon ASC's approval of a draft client invitation to attend an APEX informational dinner meeting, on or about November 6, 2006, several months after Bradley had started soliciting investors for the APEX fund. Although the invitation referenced APEX, it did not identify APEX as a hedge fund or a securities product.
- 24. Although Bradley sold APEX securities through his RIA, WEP, and not through ASC, he was registered as a salesman with ASC during the time period of his APEX securities sales and, therefore, he was subject to ASC's compliance policies and procedures relating to that activity.
- 25. ASC's Compliance Manual required its registered securities salesmen to provide written notice to the dealer and to obtain written authorization from the dealer before engaging or participating in any manner in a private securities transaction. That rule also specifically applies even when a salesman plans to execute transactions for his clients as part of the services offered through his separately registered RIA.
- 26. Bradley did not request authorization from ASC in writing as required by his dealer prior to soliciting investments in the APEX securities, and never received written authorization from ASC to solicit investors for the APEX fund.
- 27. Bradley did not at any time personally provide written notice to ASC prior to engaging in solicitation of funds for APEX, nor did Bradley personally receive written authorization from ASC to engage in such activities. Neither did Bradley directly observe any written authorization obtained from ASC or inquire of ASC whether Forrest had requested or received such authorization.
- 28. Bradley did not directly observe any written request from Forrest to ASC for authorization to solicit funds for APEX until after the APEX fund had failed, and ASC had informed Bradley that it had received no prior notice of Bradley's involvement in the APEX fund.<sup>1</sup>

The SEC took an action, which is currently pending, against Forrest related to his failure to disclose to investors participation fees he received from his involvement in the APEX fund.

- 29. There is no record of any written authorization from ASC to anyone to engage in solicitation of funds for the APEX hedge fund. APEX was never on ASC's approved product list.
- 30. Bradley represented to his clients that ASC had approved his solicitation of funds for APEX.
- 31. Bradley provided monthly statements to his APEX investors regarding their APEX investment balances on WEP's letterhead stationery.
- 32. Bradley did not provide copies of this client correspondence to ASC as required under ASC's compliance policies and procedures.
- 33. The WEP letterhead included statements reflecting Bradley's affiliation with ASC. Use of this letterhead containing ASC's affiliation for APEX monthly statements was misleading to investors in that ASC did not authorize Bradley to sell APEX and APEX was not an approved product of ASC.
- 34. ASC's Compliance Manual further provided that if the proposed transaction was for "compensation" and approved by ASC, the transaction must be recorded on the books and records of ASC and is subject to ASC's supervision. Advisory fees charged to clients by the salesman/RIA are considered "compensation." Therefore, written notification and approval from ASC was required for those transactions to be executed at broker/dealers or trust companies other than ASC.
- 35. Bradley did not report that he received compensation from his participation in the APEX fund to ASC, and APEX transactions were not recorded on the books and records of ASC.
- 36. Bradley misrepresented on his dealer's annual compliance questionnaires in 2006 and 2007, that he received no compensation from securities activities outside ASC.
- 37. From approximately April 2006 through June 2007, Bradley and WEP received investment advisory fees from their clients totaling approximately \$54,655.00 in connection with Bradley's unauthorized sales of the APEX fund securities. From approximately July 2006 through June 2007, Bradley and WEP received performance fees from Thompson Consulting totaling approximately \$31,237.00 in connection with Bradley's unauthorized sales of APEX securities.

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38. Respondents earned fees totaling approximately \$85,892.00 from April 2006 through June 2007 as a result of Bradley's involvement in APEX. Bradley failed to report these fees to ASC.

39. The Securities Act prohibits a registered securities salesman from engaging in effecting securities transactions that have not been recorded on the records of the dealer with whom such salesman is registered at the time of the transaction. Respondents' APEX securities transactions were not recorded on the records of Bradley's dealer, ASC, at the time of the transactions.

## II.

### CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution, the Securities Act and the Investment Management Act.
- 2. Respondents offered or sold securities within or from Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).
  - 3. Respondents violated A.R.S. §§ 44-1991(A)(2) and 44-1991(A)(3).
- 4. Bradley is subject to an order of revocation of his securities salesman registration and denial of his pending securities salesman application, pursuant to A.R.S. § 44-1962(A)(2), by violating A.R.S. § 44-1991, and pursuant to A.R.S. § 44-1962(A)(10), by effecting securities transactions that were not recorded on the records of the dealer with whom he was registered at the time of the transactions.
- 5. Bradley's conduct subjects Bradley to an order of revocation of his IAR license and denial of his pending IAR application pursuant to A.R.S. §§ 44-3201(A)(3) and 44-3201(A)(13).
  - 6. Respondents violated A.R.S. §§ 44-3241(b) and 44-3241(d).
- 7. Respondents' conduct is grounds for a cease and desist order pursuant to A.R.S. §§ 44-2032 and 44-3292.

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- 8. Bradley's conduct is grounds for a cease and desist order pursuant to A.R.S. § 44-
- 9. Respondents' conduct is grounds for an order of restitution pursuant to A.R.S. §§ 44-2032 and 44-3292.
- 10. Bradley's conduct is grounds for an order of restitution pursuant to A.R.S. § 44-1962.
- 11. Respondents' conduct is grounds for administrative penalties under A.R.S. §§ 44-2036 and 44-3296.
  - 12. Bradley's conduct is grounds for administrative penalties under A.R.S. § 44-1962.

### III.

### **ORDER**

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and Respondents' consent to the entry of this Order, attached and incorporated by reference, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. §§ 44-2032 and 44-3292, that Respondents, and any of Respondents' agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-1962, that Bradley, and any of Bradley's agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED that Respondents comply with the attached Consent to Entry of Order.

IT IS FURTHER ORDERED, pursuant to A.R.S. §§ 44-2032, 44-3292 and 44-1962, that Respondents shall, jointly and severally, pay restitution to the Commission in the amount of \$95,006.00. The restitution amount includes \$54,655.00 paid to Respondents as IA fees and

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\$31,237.00 in adviser performance fees from the APEX fund, and the \$9,114.00 in profit returned to Bradley when he withdrew his investment from the APEX fund. Payment shall be made in full on the date of this Order. Payment shall be made to the "State of Arizona" to be placed in an interest-bearing account controlled by the Commission. Any amount outstanding shall accrue interest at the rate of 10% per annum from the date of this Order until paid in full. The Commission shall disburse the funds on a pro-rata basis to investors shown on the records of the Commission. Any restitution funds that the Commission cannot disburse because an investor refuses to accept such payment shall be disbursed on a pro-rata basis to the remaining investors shown on the records of the Commission. Any funds that the Commission determines it is unable to or cannot feasibly disburse shall be transferred to the general fund of the state of Arizona.

IT IS FURTHER ORDERED, pursuant to A.R.S. §§ 44-2036, 44-3296 and 44-1962, that Respondents shall, jointly and severally, pay administrative penalties in the amount of \$50,000.00. Payment shall be made to the "State of Arizona." Any amount outstanding shall accrue interest at the rate of 10% per annum from the date of this Order until paid in full. The payment obligations for these administrative penalties shall be subordinate to any restitution obligations ordered herein and shall become immediately due and payable only after restitution payments have been paid in full or upon Respondents' default with respect to Respondents' restitution obligations.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-1962, that Respondent Bradley's securities salesman registration is revoked and his pending application is denied.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-3201, that Respondent Bradley's investment adviser representative license is revoked and his pending application is denied. For purposes of this Order, a bankruptcy filing by Respondents shall be an act of default. If Respondents do not comply with this Order, any outstanding balance may be deemed in default and shall be immediately due and payable.

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## **CONSENT TO ENTRY OF ORDER**

- 1. Respondent Michael V. Bradley ("Bradley") and Wealth Enhancement Preservation, LLC ("WEP") (collectively "Respondents") admit the jurisdiction of the Commission over the subject matter of this proceeding. Respondents acknowledge that Respondents have been fully advised of Respondents' rights to a hearing to present evidence and call witnesses and Respondents knowingly and voluntarily waive any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act, Article 7 of the Investment Management Act, and Title 14 of the Arizona Administrative Code. Respondents acknowledge that this Order To Cease And Desist, Order of Restitution, Order of Revocation and Denial, Order for Administrative Penalties and Consent to Same ("Order") constitutes a valid final order of the Commission.
- 2. Respondents knowingly and voluntarily waive any right under Article 12 of the Securities Act and Article 8 of the Investment Management Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. Respondents acknowledge and agree that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. Respondents have been represented by an attorney in this matter, Respondent Bradley have reviewed this order with their attorney, Jennifer Dioguardi, and understand all terms it contains.
- 5. Respondents neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order. Respondents agree that Respondents shall not contest the validity of the Findings of Fact and Conclusions of Law contained in this Order in any present or future administrative proceeding before the Commission or any other state agency concerning the denial or issuance of any license or registration required by the state to engage in the practice of any business or profession.



- 6. By consenting to the entry of this Order, Respondents agree not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is without factual basis. Respondents will undertake steps necessary to assure that all of Respondents' agents and employees understand and comply with this agreement. Notwithstanding the foregoing, this Order is not intended to collaterally estop, factually bind or preclude the Respondents from defending themselves in any administrative, civil or criminal proceeding to which the Commission is not a party.
- 7. While this Order settles this administrative matter between Respondents and the Commission, Respondents understand that this Order does not preclude the Commission from instituting other administrative or civil proceedings based on violations that are not addressed by this Order.
- 8. Respondents understand that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. Respondents understand that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil, or criminal proceedings that may be related to matters addressed by this Order.
- 10. Bradley agrees that he will not exercise any control over any entity that offers or sells securities or provides investment advisory services within or from Arizona until such time as all restitution and penalties under this Order are paid in full.
- 11. Respondents agree that Respondents will not sell any securities in or from Arizona without being properly registered in Arizona as a dealer or salesman, or exempt from such registration; Respondents will not sell any securities in or from Arizona unless the securities are registered in Arizona or exempt from registration; and Respondents will not transact business in

Arizona as an investment adviser or an investment adviser representative unless properly licensed in Arizona or exempt from licensure.

- 12. Respondents agree that Respondents will continue to cooperate with the Securities Division including, but not limited to, providing complete and accurate testimony at any hearing in this matter and cooperating with the state of Arizona in any related investigation or any other matters arising from the activities described in this Order.
- 13. Respondents consent to the entry of this Order and agree to be fully bound by its terms and conditions.
- 14. Respondents acknowledge and understand that if Respondents fail to comply with the provisions of the order and this consent, the Commission may bring further legal proceedings against Respondents, including application to the superior court for an order of contempt.
- 15. Respondents understand that default shall render Respondents liable to the Commission for its costs of collection and interest at the maximum legal rate.
- 16. Respondents agree and understand that if Respondents fail to make any payment as required in the Order, any outstanding balance shall be in default and shall be immediately due and payable without notice or demand. Respondents agree and understand that acceptance of any partial or late payment by the Commission is not a waiver of default by Commission.

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1	17. Bradley represents that he is Manager of WEP and has been authorized by WEP to	
2	enter into this Order for and on behalf of it.	
3	A Difference	
4	MICHAEL V. BRADLEY	
5	MICHAEL V. BRADLET	
6	WEALTH ENHANCEMENT & PRESERVATION, LLC	
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8	By Aluth Sun	
9 1	Its Manager, Michael V. Bradley	
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11	STATE OF ARIZONA ) ) ss	
12	County of Maricopa )	
13	SUBSCRIBED AND SWORN TO BEFORE me this 17 day of March, 2009.	
14	De aux al aux	
15	NOTARY PUBLIC	
16	My commission expires:	
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18	OFFICIAL SEAL	
19	ELIZABETH A. SCOTT  NOTARY PUBLIC - State of Arizona  MARICOPA GOUNTY	
20	My Comm. Expires Jan. 21, 2012	
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